

I Mina'trentai Ocho Na Liheslaturan Guåhan  
 BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
254-38 (COR) As amended on the Floor.	Sabrina Salas Matanane Eulogio Shawn Gumataotao William A. Parkinson Joe S. San Agustin Shelly V. Calvo Tina Rose Muña-Barnes Vincent A.V. Borja V. Anthony Ada	AN ACT TO AMEND §9401, §9402, §9403, §9405, §9406(a)(1), AND §9409 OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.	1/8/26 4:32 p.m.  ^1/15/26 9:07 a.m.	1/15/26	Committee on Health and Veterans Affairs.	Request: 1/15/26  1/22/26	1/23/26 9:00 a.m.	1/23/26	
	<b>SESSION DATE</b>	<b>TITLE</b>	<b>DATE PASSED</b>	<b>TRANSMITTED</b>	<b>DUE DATE</b>	<b>PUBLIC LAW NO.</b>	<b>LAPSED</b>	<b>NOTES</b>	
	3/23/26	AN ACT TO AMEND §§ 9401, 9402, 9403, 9405, 9406(a)(1), AND 9409, ALL OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS.	3/27/26	3/27/26	4/8/26	38-123	4/9/26	Received: 4/9/26 Mess and Comm. Doc. No. 38GL-26-2191	

LOURDES A. LEON GUERRERO  
GOVERNOR



JOSHUA F. TENORIO  
LT. GOVERNOR

UFISINAN I MAGA'HÅGAN GUÅHAN  
OFFICE OF THE GOVERNOR OF GUAM

**Transmitted via Email to:** [speakerblas@guamlegislature.org](mailto:speakerblas@guamlegislature.org)

38GL-26-2191

OFFICE OF THE SPEAKER  
FRANK F. BLAS JR.

April 8, 2026

**THE HON. FRANK BLAS, JR., Speaker**  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38th Guam Legislature  
Guam Congress Building  
163 Chalan Santo Papa  
Hagåtña, Guam 96910

APR 08 2026

Time: 4:22pm  
Received: denickcallan

**Re: Bill No. 254-38 (COR), "AN ACT TO AMEND §§ 9401, 9402, 9403, 9405, 9406(a)(I), AND 9409, ALL OF ARTICLE 4, CHAPTER 9, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ALIGNING CANNABIS AGRICULTURAL REQUIREMENTS WITH GENERAL AGRICULTURAL PRACTICES ON GUAM; AND TO MAKE OTHER NECESSARY CONFORMING AMENDMENTS."**

*Håfa Adai* Mr. Speaker,

I am allowing Bill No. 254-38 (COR) to lapse into law without my signature. While I support the intent of allowing cannabis growers the authority to use the same soil amendments, fertilizers, growing media, and crop production inputs used by other farmers on Guam, this bill does not accomplish its stated intent, which is "...to amend the Guam Administrative Rules and Regulations to harmonize the agricultural requirements for cannabis cultivation with the general agricultural laws and practices of Guam while maintaining cannabis-specific pesticide regulations. This act seeks to remove cannabis specific mandates that are superfluous to or more burdensome than those for general agriculture..."

However, as noted in the testimony of Sean Salas, by retaining subsection c of 3 GAR § 9405, the cannabis growers are still prohibited from using any synthetic fertilizer in the cultivation of cannabis. Section 9405 (c) still states "[t]he producer shall not use any fertilizer ...that contains a synthetic substance not authorized or allowed in The National List of Allowed and Prohibited Substances 7 C.F.R. § 205.601." 7 C.F.R. § 205.601 is a list of organic substances authorized to be used on agricultural products certified as organic by the federal government.

It is unclear why the drafters of this legislation included the requirement to use only organic fertilizers when the request from the cultivators was to be allowed to use synthetic fertilizers in addition to organic fertilizers to assist them in the cultivation of their crops. This error means Bill No. 254-38 (COR) changes nothing, and the cultivators are still prohibited from using synthetic fertilizers. This is an example of why the legislature's desire to amend regulations should be

To: The Hon. Frank Blas, Jr., *Speaker*  
Fr: The Hon. Lourdes A. Leon Guerrero, *Governor of Guam*  
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Re: Bill No. 254-38 (COR)

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avoided. Not only is it a violation of the Organic Act's separation of powers provisions, but again results in amendments which are poorly drafted that effect no practical change in the application of the law to the public.

For these reasons I am allowing Bill No. 254-38 to lapse into law without my signature as **Public Law 38-123**.

*Senseramente,*



**LOURDES A. LEON GUERRERO**

*I Maga'hågan Guåhan*

Governor of Guam

Enclosure(s): Bill No. 254-38 (COR) nka P.L. 38-123

cc via email: *Honorable* Joshua F. Tenorio, *Segundo Maga'låhen Guåhan*, Lt. Governor of Guam  
Compiler of Laws



**38GL-26-2191**  
Messages and Communications

**RECEIVED**  
COMMITTEE ON RULES

April 9, 2026

2:48 p.m.

*Marie Crisostomo*